

## Message Text

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INFO OCT-01 ISO-00 EURE-00 CIAE-00 DODE-00 PM-04 H-02  
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EPA-04 ACDA-10 IO-13 OES-06 DLOS-06 SAL-01 AGRE-00  
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P R 161533Z DEC 76  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC PRIORITY 4108  
INFO AMEMBASSY BERLIN  
AMEMBASSY BRUSSELS  
AMEMBASSY COPENHAGEN  
AMEMBASSY DUBLIN  
AMEMBASSY LONDON  
AMEMBASSY LUXEMBOURG  
AMEMBASSY MOSCOW  
AMEMBASSY PARIS  
AMEMBASSY ROME  
AMEMBASSY THE HAGUE  
USMISSION USBERLIN  
USMISSION NATO BRUSSELS  
USMISSION EC BRUSSELS  
AMCONSUL BREMEN  
AMCONSUL DUSSELDORF  
AMCONSUL FRANKFURT  
AMCONSUL HAMBURG  
AMCONSUL MUNICH  
AMCONSUL STUTTGART

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E.O. 11652: N/A  
TAGS: PINT, EGEN, PGOV, GW  
SUBJECT: CHANCELLOR PRESENTS FRG POLICY STATEMENT  
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IN BUNDESTAG

1. AFTER SWEARING-IN OF THE NEW FRG CABINET (SEPTTEL),  
CHANCELLOR SCHMIDT READ FRG'S POLICY STATEMENT  
("REGIERUNGSKLAERUNG") IN THE BUNDESTAG. THE FOLLOW-  
ING IS A PRECIS OF THAT STATEMENT. IN LATER CABLES,

THE EMBASSY WILL ANALYZE SOME OF THESE POINTS IN MORE  
DETAIL.

2. BEGIN SUMMARY. SCHMIDT'S STATEMENT COVERED:

THE CURRENT STATE OF THE NATION; THE ECONOMIC FOUNDATIONS (ECONOMY, FINANCE, AGRICULTURE, ENERGY, INFRASTRUCTURE); SOCIAL MEASURES TO ASSURE "INTERNAL SOLIDARITY"; RELATIONSHIPS BETWEEN THE CITIZEN AND HIS SOCIETY; FOREIGN POLICY; INNER-GERMAN RELATIONS AND BERLIN. SCHMIDT DEFINED THE FRG'S AGENDA FOR THE FUTURE AS: (1) TO KEEP THE PEACE BY CONTINUING A FOREIGN POLICY OF GOOD NEIGHBORLINESS AND PARTNERSHIP; (2) TO PROTECT JOBS AND CREATE NEW ONES; (3) TO PRESERVE SOCIAL PEACE AT HOME; (4) TO STRENGTHEN THE "SOCIAL NET" WHICH ASSURES SOCIAL SECURITY; (5) TO REFORM THE HEALTH-CARE SYSTEM BY PUTTING IT ON A MORE ECONOMIC BASIS; (6) TO CREATE MORE TRAINING AND JOB OPPORTUNITIES FOR GERMAN YOUTH; AND (7) TO ASSURE THAT CITIES, COUNTIES, AND COUNTRY-SIDES REMAIN "LIVEABLE." END SUMMARY.

3. CURRENT STATE OF THE NATION.

SCHMIDT ADDED A LAST-MINUTE PROLOGUE TO HIS DECLARATION WHICH COMMENTED ON THE RECENT FLAP OVER THE COALITION'S PLAN TO DEFER A PROMISED HIKE IN SOCIAL SECURITY PAYMENTS. SCHMIDT ADMITTED THAT THE FRG HAD NOT EXPECTED SO HEFTY A REACTION, BUT CONCLUDED THAT ITS DECISION TO BOW TO THIS PRESSURE DID CREDIT TO A DEMOCRATIC SYSTEM. SURVEYING THE CURRENT SCENE, THE CHANCELLOR SAID THAT ECONOMIC GROWTH CANNOT GO ON  
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WITHOUT LIMIT, AND THAT REFORMS -- WHILE NEEDED -- SHOULD NOT LEAD TO EVER-INCREASING PAYMENTS BY THE STATE. HE SAID THAT WEST GERMANY HAD COME THROUGH THE RECENT WORLDWIDE ECONOMIC RECESSION BETTER THAN MOST STATES, BUT ALSO HAD A RESPONSIBILITY TO HELP OTHERS. HE PLEDGED THAT THE NEW FRG WILL CONTINUE ITS POLICY OF PROMOTING PEACE ABROAD, AND CONTINUAL REFORM AT HOME.

4. ECONOMIC FOUNDATIONS.

SCHMIDT SAID THAT THE OVERRIDING TASK IS TO ACHIEVE FULL EMPLOYMENT. HE APPEALED TO LEADING SECTORS OF THE ECONOMY, INCLUDING LABOR, TO BEAR THEIR SHARE OF THE MEASURES

TO REACH THIS GOAL. HE CONCLUDED THAT THE WEST GERMAN RECOVERY WILL CONTINUE: THAT INVESTMENTS WILL RISE, AND THAT UNEMPLOYMENT WILL DROP. AT

THE SAME TIME, OTHER INDUSTRIAL DEMOCRACIES AND MANY  
LDC'S HAVE SEVERE PAYMENTS PROBLEMS.  
SCHMIDT SAID THAT THE FRG HAS DONE ITS PART TO HELP THEM  
IN THE PAST AND WILL CONTINUE TO DO SO, ACTING ON THE  
PRINCIPLE THAT OUTSIDE HELP MUST GO WITH SELF-HELP  
AT HOME.

A. THE CHANCELLOR RENEWED THE TRADITIONAL FRG  
SUPPORT FOR AN OPEN WORLD TRADING SYSTEM, AND FOR  
RESTORATION OF "MARKET STABILITY" TO THE EC CAP POLICY.

B. IN THE ENERGY FIELD, HE SPOKE OF THE VITAL ROLE  
WHICH COAL AND OIL WILL PLAY. HE ALSO SAID THAT WEST  
GERMANY CANNOT DO WITHOUT NUCLEAR POWER, ALTHOUGH HE

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TO SECSTATE WASHDC PRIORITY 4109  
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AMEMBASSY BRUSSELS  
AMEMBASSY COPENHAGEN  
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AMEMBASSY LONDON  
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AMEMBASSY THE HAGUE  
USMISSION USBERLIN  
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PLEDGED THAT THE FRG AND LAENDER WILL GIVE PRIORITY TO  
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OPERATIONAL SAFETY AND TO PROPER AND TIMELY CITIZEN  
INVOLVEMENT IN THE PROCESS OF BUILDING SUCH PLANTS.  
REFERRING INDIRECTLY TO THE BROKDORF INCIDENTS, THE  
CHANCELLOR STRESSED THAT EVERY CITIZEN HAS THE RIGHT TO  
DEMONSTRATE, BUT NO ONE HAS THE RIGHT TO DEMOLISH.

C. THE CHANCELLOR RENEWED HIS PLEDGE FOR A HIKE  
IN THE VAT ON JANUARY 1, 1978. THIS WOULD ENABLE THE  
FRG TO PROCEED WITH CERTAIN MEASURES OF TAX RELIEF.

5. DOMESTIC SOCIAL MEASURES.

THE CHANCELLOR REVIEWED A LONG SERIES OF MEASURES  
ON EDUCATION; IMPROVEMENT IN THE LOT OF CHILDREN, WOMEN  
AND OLDER PEOPLE; AND SOCIAL SECURITY. HE RE-  
NEWED HIS PLEDGE TO SEEK THE REMOVAL OF THE "NUMERUS  
CLAUSUS" SYSTEM WHICH RESTRICTS ENTRY INTO UNIVERSITY  
STUDY.

A. THE WEST GERMAN "SOCIAL NET" HAS A FINE MESH,  
THE CHANCELLOR SAID, BUT IT CANNOT SATISFY ALL WANTS  
AND THE STATE SHOULD NOT BE EXPECTED TO DO EVERYTHING.  
SCHMIDT CALLED ON THE CITIZENS, CHURCHES, AND SOCIAL  
WELFARE GROUPS TO DO THEIR SHARE; IN PARTICULAR, WITH  
RESPECT TO HELPING NEWLY ARRIVED ETHNIC GERMANS TO  
SETTLE IN HERE.

B. SCHMIDT SPOKE OF THE PARTICULAR PROBLEMS POSED  
BY FOREIGN WORKERS WITHIN WEST GERMANY. HE SAID THAT  
FOREIGNERS NOW MAKE UP 6.3 PERCENT OF THE WEST GERMAN  
POPULATION. HE PLEDGED THAT THE BAN OF IMPORTATION OF  
NEW FOREIGN WORKERS (IN EFFECT SINCE NOVEMBER, 1973)  
WILL REMAIN, AND THAT THE FRG WILL NOT AGREE TO AN  
EXPANSION OF WORKER MOBILITY IN EC ASSOCIATION AGREE-  
MENTS INVOLVING "OTHER THIRD COUNTRIES." SCHMIDT  
CONCLUDED THAT AN EXPERT COMMISSION SHOULD BE  
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FORMED, WITH BROAD PARTICIPATION, TO STUDY THE PROBLEM OF FOREIGN WORKERS.

6. RELATIONSHIPS BETWEEN THE CITIZEN AND HIS SOCIETY.

SCHMIDT CALLED ON ALL LEVELS OF GOVERNMENT, AND PRIVATE GROUPS AS WELL, TO SIMPLIFY THEIR PROCEDURES TO MAKE THEM MORE INTELLIGIBLE TO THE AVERAGE CITIZEN. HE PLEDGED TO CONTINUE EFFORTS TO REFORM THE CIVIL SERVICE. WITH RESPECT TO EFFORTS TO EXAMINE THE POLITICAL BELIEFS OF CANDIDATES FOR THE CIVIL SERVICE, SCHMIDT SAID THAT THE FRG WILL CONDUCT THESE INVESTIGATIONS WITH DISCRETION AND FAIRNESS, IN FULL CONFORMITY WITH PRINCIPLES SET FORTH BY THE FEDERAL CONSTITUTIONAL COURT AND DECISIONS BY THE FEDERAL LABOR COURT.

A. IN THE FIELD OF INTERNAL SECURITY, SCHMIDT PLEDGED TO CONTINUE WITH EXPANSION OF THE "BUNDESKRIMINALAMT." MAJOR TARGETS OF THIS OFFICE WILL BE INTERNATIONAL TRAFFICKING IN DRUGS AND WEAPONS, AND TERRORISM.

B. ENVIRONMENT. SCHMIDT CALLED ON ALL LEVELS OF GOVERNMENT TO WORK TOGETHER FOR THE RESTORATION OF THE GERMAN ENVIRONMENT. HE SAID THAT BONN WILL BE THE FRG CAPITAL "FOR SOME TIME" AND THAT EFFORTS MUST CONTINUE TO MAKE IT MORE ATTRACTIVE.

C. GERMAN NATIONAL FOUNDATION. SCHMIDT SAID THAT THE FRG HAS SUPPORTED THE EARLY CREATION OF A GERMAN NATIONAL FOUNDATION. HE WARNED, HOWEVER, THAT IF "BUND-LAENDER" NEGOTIATIONS ON THIS POINT DO NOT END SOON, THE FRG AS A FIRST STEP WILL SEEK "AN INTERIM SOLUTION" TO CREATE THIS FOUNDATION. HE ADDED THAT BUDGETARY MEANS ARE ALREADY AVAILABLE FOR THIS PURPOSE.

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7. FOREIGN POLICY.

SCHMIDT'S REVIEW OF FOREIGN POLICY RAN THE FULL GAMUT: RELATIONS WITH THE WEST, RELATIONS WITH THE EAST, THIRD WORLD AND NORTH-SOUTH MATTERS, AND OPEC.

A. HE PLEDGED THAT THE FRG WILL CONTINUE TO SUPPORT A POLICY OF DETENTE AND TO SEEK FURTHER DISARMAMENT

AND ARMS CONTROL MEASURES. IT SUPPORTS THE MBFR TALKS  
FOR EUROPE AND THE UN SPECIAL GENERAL ASSEMBLY ON

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ACTION EUR-12

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P R 161533Z DEC 76  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC PRIORITY 4110  
INFO AMEMBASSY BERLIN  
AMEMBASSY BRUSSELS  
AMEMBASSY COPENHAGEN  
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DISARMAMENT WHICH HAS BEEN SET FOR 1978. NATO REMAINS  
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THE BASIS FOR WEST GERMAN SECURITY, SCHMIDT SAID, AND THE "BUNDESWEHR" REMAINS FULLY COMMITTED TO THE ALLIANCE. THE CHANCELLOR EXPRESSED UNEASE OVER THE DIFFICULTY WHICH "SEVERAL PARTNERS" (UNNAMED) HAVE IN MAINTAINING SUFFICIENT CONVENTIONAL FORCES. THESE ARE, HE DECLARED, THE PREREQUISITE FOR THE STRATEGY OF GRADUATED DETERRENCE.

B. SCHMIDT DECLARED THAT THE USA WILL CONTINUE TO MEET ITS RESPONSIBILITY FOR THE SECURITY OF THE WESTERN WORLD. IN THIS CONNECTION, HE WELCOMED THE RECENT MESSAGE FROM PRESIDENT-ELECT CARTER TO THE NATO MINISTERS. SCHMIDT DECLARED THAT THE U.S. PRESENCE IN EUROPE IS NEITHER POLITICALLY NOR MILITARILY REPLACEABLE. HE ADDED THAT THE EXCELLENT BILATERAL RELATIONS BETWEEN BONN AND WASHINGTON HAVE LED TO A DEGREE OF TRUST WHICH ALSO FACILITATES COORDINATION IN ECONOMIC AND CURRENCY MATTERS.

C. EASTERN EUROPE. THE CHANCELLOR WAS SATISFIED WITH THE DEVELOPMENT OF RELATIONS WITH THE USSR, POLAND AND OTHER EE STATES. HE DECLARED THAT BONN EXPECTS THE BREZHNEV VISIT NEXT YEAR TO GIVE QUOTE STRONG NEW IMPULSES UNQUOTE FOR COOPERATION. IN THIS CONTEXT, HE UNDERSCORED BONN'S INTEREST IN CLOSE TIES WITH THE NEUTRAL AND NON-ALIGNED STATES WHICH HAVE AN IMPORTANT ROLE TO PLAY IN OVERCOMING THE DIVISION OF EUROPE. HE SAID THAT THIS IS ONE REASON WHY YUGOSLAVIA'S INDEPENDENCE IS SO IMPORTANT.

D. CSCE. SCHMIDT SAID THAT BONN IS WORKING HARD TO PREPARE FOR THE BELGRADE CONFERENCE NEXT SUMMER, AND EXPECTS THAT MEETING TO GIVE A NEW PUSH TO IMPLEMENT AGREEMENTS AND PLEDGES WHICH WERE MADE AT HELSINKI.

E. EUROPEAN COMMUNITY. SCHMIDT SAID THAT THE

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FRG REGARDS THE EC AS A "VITAL PREREQUISITE FOR THE SECURITY OF PEACE AND FREEDOM." HE PLEDGED THAT BONN WILL CONTINUE TO PROMOTE EUROPEAN INTEGRATION AS POSSIBLE, PARTICULARLY IN THE FIELD OF A COMMON FOREIGN POLICY, BUT EXPECTS A CLEAR SYSTEM OF PRIORITIES FOR STRUCTURAL REFORM IN THE EC. HE SAID THAT BONN HAS AN INTEREST IN BINDING STATES SUCH AS GREECE, PORTUGAL,

SPAIN AND TURKEY MORE CLOSELY TO THE EC IN ORDER TO  
PROMOTE THEIR ECONOMIC DEVELOPMENT AND DEMOCRATIC  
STABILITY.

F. NORTH-SOUTH ISSUES. SCHMIDT PLEDGED CONTINUED  
WEST GERMAN EFFORTS TO CLOSE THE NORTH-SOUTH GAP AND TO  
HELP THE LDC'S. HE DECLARED BONN'S SUPPORT FOR: A  
WORLDWIDE DIVISION OF LABOR WITH FREE EXCHANGE OF  
MATERIALS, SERVICES, INVESTMENT AND TECHNOLOGY;  
PROTECTION AGAINST CONFISCATION WITHOUT COMPENSATION;  
OPENING OF THE MARKETS BY THE INDUSTRIAL COUNTRIES;  
SUCCESS OF THE MTN NEGOTIATIONS; LDC SOVEREIGNTY  
OVER THEIR RAW MATERIAL RESOURCES; AND RENUNCIATION  
OF MISUSE OF ECONOMIC OR MARKET POWER VIA CARTELS AND  
MONOPOLIES. SCHMIDT REITERATED THE STANDARD FRG  
PREFERENCE FOR MEASURES TO STABILIZE LDC COMMODITY  
RECEIPTS IN LIEU OF A WORLD-WIDE DIRIGISM WHICH HE  
DECLARED "UNWORKABLE." HE CALLED ON COMMUNIST STATES  
TO BEAR MORE OF THE BURDEN IN HELPING THE LDC'S. HE

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P R 161533Z DEC 76  
FM AMEMBASSY BONN  
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SAID THAT BONN IS PREPARED TO RAISE ITS ODA CONTRIBU-  
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TION, PARTICULARLY FOR THE LLDC'S. NOTING THAT WEST  
GERMAN CITIZENS MUST REALIZE THE IMPORTANCE OF FOREIGN  
AID PROGRAMS, SCHMIDT RECALLED THAT GERMANY TOO HAD  
ONCE DESPERATELY NEEDED -- AND RECEIVED -- MASSIVE AID  
FROM ABROAD.

8. OPEC.

SCHMIDT SAID THAT THE FRG EXPECTS ALL STATES TO  
DO THEIR SHARE TO DEVELOP AND STABILIZE THE WORLD  
ECONOMY. THE FRG HOPES THAT OPEC WILL DO ITS PART IN  
HELPING TO RESOLVE NORTH-SOUTH PROBLEMS AND TO BRING  
THE CIEC TO A SUCCESSFUL CONCLUSION. SCHMIDT MAINTAINED  
THAT, IN THE PAST SEVEN YEARS, WEST GERMAN EXPORT  
PRICES HAD ONLY RISEN 150 PERCENT WHILE OPEC'S  
PETROLEUM PRICES HAD JUMPED MORE THAN 400 PERCENT.

9. INNER-GERMAN AFFAIRS AND BERLIN.

SCHMIDT PLEDGED TO CONTINUE THE POLICY OF SEEKING  
NEW AGREEMENTS WITH THE GDR, IN PARTICULAR WHERE  
HUMANITARIAN IMPROVEMENTS CAN BE ACHIEVED. HE DECLARED  
THAT THE SURGE IN TRAVEL BETWEEN THE TWO GERMANIES  
PROVES THAT THE "TREATIES ARE FILLED WITH LIFE." HE  
ALSO EXPRESSED SATISFACTION OVER THE DEVELOPMENT OF  
INNER-GERMAN TRADE. AT THE SAME TIME, HE SAID THE GDR  
MUST BEAR FULL RESPONSIBILITY FOR VIOLENCE ON ITS  
WESTERN BORDER. WITH RESPECT TO BERLIN, SCHMIDT  
DECLARED THAT THE FOUR POWER AGREEMENT HAS BROUGHT CON-  
SIDERABLE IMPROVEMENTS FOR THE CITY, AND THAT THE FUTURE  
CHALLENGE IS TO DEVELOP FURTHER THE ECONOMY OF WEST  
BERLIN. THIS COULD ONLY BE DONE, HE SAID, IN CLOSE

COOPERATION BETWEEN BONN AND THE THREE POWERS.

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